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**ATTACHMENT A**  
**EXCERPT FROM SDG&E REBUTTAL TESTIMONY**  
**WITNESS LINDA BROWN**  
**DATED JUNE 15, 2007**  
**PAGES 42-43**

In the Matter of the Application of San Diego Gas &  
Electric Company (U 902-E) for a Certificate of Public  
Convenience and Necessity for the Sunrise Powerlink  
Transmission Project

Application No. 06-08-010

Exhibit No.: \_\_\_\_\_

**PREPARED REBUTTAL TESTIMONY OF  
LINDA P. BROWN  
ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

**June 15, 2007**

1 consequences. Clearly the addition of Sunrise is superior as compared to the second SWPL as it  
2 relates to both the adequacy and security of the SDG&E transmission system by adding a third  
3 diverse import path to the SDG&E loads.

4 There can be no reasonable reconciliation between UCAN's assertion that a second  
5 SWPL will "keep the lights on,"<sup>37</sup> based on Table H-8, when in fact Table H-8 clearly states that  
6 for the second SWPL alternative, the import would be no greater than today, or alternately that  
7 the lights would go out for a credible contingency.

8 A related alternative to the "SWPL 2"<sup>38</sup> concept raised by UCAN has been called the  
9 "Southern Route". The Southern Route would entail constructing new 500 kV transmission from  
10 Imperial Valley westward along the route of the existing SWPL, construction of a new 500/230  
11 kV substation between Imperial Valley and Miguel, and construction of underground 230 kV  
12 transmission into SDG&E's system. From a system performance and planning standpoint, the  
13 Southern Route is superior to a second Imperial Valley-Miguel 500 kV line, as it avoids  
14 paralleling SWPL for the entire route, but it is inferior to the Northern Route as proposed for the  
15 Sunrise project. The Northern Route provides for future expansion in a way that the Southern  
16 Route does not – instead of a 500 kV "dead end" substation similar to Miguel, the proposed  
17 Northern Route permits future interconnections at 230 and 500 kV to SCE or IID. The 500/230  
18 kV substation envisioned as part of the Southern Route would be landlocked by public and tribal  
19 lands, and thus unavailable for future 500 kV interconnections. The Northern Route also avoids  
20 the costs and constraints imposed by undergrounding key parts of the 230 kV circuits. In  
21 contrast, the Southern Route parallels the existing SWPL to a point (where the fire concern is

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<sup>37</sup> Shames for UCAN, page 18.

<sup>38</sup> SWPL 2 has been discounted by the CAISO for reliability reasons, and SDG&E concurs with the CAISO in that regard.

1 minimal), but then essentially stops and relies on underground 230 kV transmission to carry  
2 power into SDG&E's system. Thus, the Southern Route alternative does not have the system  
3 benefit and system performance of a northern routing which includes optionality for the future, a  
4 greater potential for upgrades and better asset utilization, and a more effective linkage to the  
5 existing network. These benefits have been a matter of study that has gone on for years by  
6 SDG&E, the CAISO and many other participants, based on the established reliability criteria,  
7 planning standards and other factors, and discussed in forums such as STEP, the Imperial Valley  
8 Study Group, and the CSTRP.

9 **XXVII. VIABILITY & TIMING OF TNHC's TRANSMISSION LINE IS**  
10 **QUESTIONABLE**

11 Mr. Wait misrepresents the status of The Nevada Hydro Company's (TNHC) Company's  
12 (TNHC) interconnection agreement regarding the combined Talega-Escondido/Valley-Serrano  
13 (TE/VS) 500 kV line and the Lake Elsinore Advance Pump Storage (LEAPS) project. Mr. Wait  
14 correctly states that the combined project has completed the interconnection study process under  
15 the FERC tariff of the CAISO, pursuant to which TNHC was tendered separate Large Generator  
16 Interconnection Agreements with SDG&E in February, 2007 (Wait, page 3). SDG&E does not  
17 know where TNHC is in the Large Generator Interconnection Agreement (LGIA) process with  
18 SCE, but SDG&E is currently in the negotiation process with TNHC to develop an LGIA and  
19 should be complete with the next month or two. However, the initial application for this project  
20 was filed in April 2005. TNHC's initial interconnection application stated a proposed testing  
21 date of the TE/VS 500 kV line to be September 2007. All of SDG&E's recent studies to date  
22 have been based on a commercial operating date (COD) of December 2008. Yet Mr. Wait's  
23 testimony (pages 3 and 4), states that the new in service date for the TE/VS line is the fourth  
24 quarter of 2009. The CAISO has yet to approve this project, the FERC has yet to license the

**ATTACHMENT B**

**CROSS EXAMINATION OF SDG&E WITNESS JAMES AVERY**

**JULY 10, 2007**

**RECORD TRANSCRIPT PAGE 306**

1 but --

2 Q Okay. Your counsel can give you a copy of  
3 that.

4 A Yes, I have it here.

5 Q All right. And if I'm understanding  
6 correctly, in this portion of Ms. Brown's testimony, she  
7 is arguing that the proposed route, the SDG&E proposed  
8 route, is preferable to the Southern Route that is being  
9 examined by the CEQA team through the Commission because  
10 the proposed route would provide a greater opportunity  
11 for later expansion of the line to 500 kV capability  
12 beyond the park; is that correct?

13 A That's my understanding, yes.

14 Q All right. So this is an important area, and  
15 I just want to explore it with you as carefully as I  
16 can.

17 Is SDG&E arguing that the Commission should  
18 make its choice as to what route should be selected if  
19 the project were to go forward in part on the basis of  
20 whether or not that route would be later expandable to  
21 500 kV deliverable capability?

22 A I think it's an important factor that should  
23 be taken into consideration, yes.

24 Q And so the company would argue the Commission  
25 should reject an option that can't be expanded to  
26 500 kV?

27 A No. I think the Commission has to weigh that  
28 into consideration of all the alternatives and all of

**ATTACHMENT C**

**SDG&E RESPONSE TO  
CPUC ENERGY DIVISION DATA REQUEST #15  
JULY 8, 2007**

**A.06-08-010 SUNRISE POWERLINK  
SDG&E'S 7/8/07 RESPONSE TO  
CPUC ENERGY DIVISION DATA REQUEST #15**

**Data Request ALT-85**

- a. Please provide maps showing the most likely routes that illustrate the future 500 kV line that would connect with either SCE or IID. Information should include substation mid-points and endpoints.
- b. Describe the estimated timeframe for construction of a 500 kV transmission line between the proposed Central East Substation and the SCE and/or IID systems (e.g., Serrano/Valley Substations).
- c. Describe the factors affecting the location and timeframe for the additional 500 kV circuits.

**Response**

a. SDG&E must accommodate future system growth and expansion as matter of prudent system planning for the long-term thus allowing maximum flexibility to meet demands and changing circumstances as they arise. This does not mean that there are any current plans to expand the 500 kV system beyond what is contemplated by Sunrise. Because it is impossible to determine what route constraints or route opportunities might exist in the future, SDG&E cannot provide maps showing the most likely routes illustrating any future 500 kV line. At this time, SDG&E could speculate on possible end points of such a line from the proposed Central East substation as follows:

- o If the CPUC selects the Proposed Route, then there could be a 500 kV line from Central East substation (proposed substation site) or from Central South Substation (alternative substation site in Santa Ysabel) to SCE's existing Valley-Serrano 500 kV transmission line (a new substation could be proposed). On a related point, the Proposed Route has more opportunities for future 230 kV transmission lines to interconnect with SDG&E's system due to location, fewer land constraints for routing getaways and accommodating future transfer capacity increases of the Proposed Project.
- o If the CPUC selects a Southern Route, then there could be a 500 kV line from Modified Route D substation site south of I-8 or from the I-8 Alternative substation site north of I-8 to Imperial Substation. A southern route has limited ability to provide for additional 230 kV lines since the underground portion through Alpine is limited to a very narrow road and it will be difficult to add future 230 kV lines. This will limit the ability to provide for future upgrades of the 500 kV line and utilize full potential capacity of the Sunrise Powerlink project.

b. Because SDG&E does not have current plans to construct a 500 kV transmission line between the proposed Central East Substation and the SCE and/or IID systems at this time, it is impossible to specify the timeframe for construction. But it should be noted that the Proposed Project does not rule this possibility out whereas the southern route could make expansion more difficult. In any event, the estimated timeframe for such a line would depend on the requisite permitting and construction in accordance with General Order 131-D and other applicable laws.

c. Factors affecting the location and timeframe for the additional 500 kV (or 230 kV) circuits would include, among other things, how SDG&E's system continues to grow, where would be the right place (from a technical perspective) to upgrade the system, system performance, potential siting opportunities and constraints, permitting implications, the retirement of power plants, utilization of existing rights of way and siting of future generating resources. But, SDG&E cannot speculate at this time if and when such circuits would be needed.



**ATTACHMENT D**

**CROSS EXAMINATION OF SDG&E WITNESS ALI YARI  
JULY 16, 2007  
RECORD TRANSCRIPT PAGES 894-896**

1 would have to have a substation that we will be filing a  
2 CPCN -- or a PTC application for.

3           However, to accommodate the in-service date of  
4 the renewables, we had to enter into an agreement, a  
5 contract to secure a factory slot for the 500/230 kV  
6 transformers. The lead time for these transformers  
7 are -- used to be closer to a year and a half. Now it's  
8 to a point where if you enter the market now, you have  
9 to wait more than two years for these transformers. So  
10 get into an agreement, a contract with off ramps that if  
11 the project materialized, we'd be able to purchase these  
12 transformers and take delivery.

13           That's the extent of my understanding on that  
14 new project.

15           Q   And if this new Jacumba station slash project  
16 doesn't materialize, then SDG&E is not obligated to  
17 purchase the 500/230 transformer?

18           A   I don't know the details of the contract, but  
19 there is no obligation. As I mentioned, there's off  
20 ramps that we have built into the contract. However,  
21 given where the market is, we might be able to sell that  
22 factory slot and make a little profit on it.

23           Q   I'm interested in exploring with you a little  
24 bit more about this possible wind project being in  
25 the Jacumba area.

26           THE WITNESS: I believe that's way outside  
27 the scope of my testimony, your Honor.

28           ALJ WEISSMAN: Well, let me hear the question.

1           MR. PAYNE: Q Let me ask the question. Have you  
2    been asked to do any engineering at all for any portion  
3    of that project other than the installation of  
4    transformers into a substation; for example,  
5    the installation of overhead lines?

6           A    Again, it's outside the scope of my  
7    testimony --

8           ALJ WEISSMAN: Wait a second. That's not your  
9    job. You answer the question; okay?

10          THE WITNESS: All right. We have been asked from  
11    engineering point of view to look at the 500 kV  
12    substation in the vicinity of Jacumba.

13          MR. PAYNE: Q And have you been asked to look at  
14    the installation of either 500 or 230 kV lines coming in  
15    and out of that substation?

16          A    Yes.

17          Q    And would you have 230 kV lines coming out of  
18    that substation and connecting into the greater  
19    San Diego, urban San Diego 230 kV system?

20          A    My understanding is that that's not the case.

21          Q    Where would the 230 lines be flowing to or  
22    from in relationship to the Jacumba substation?

23          A    The 230 lines would be connected to the  
24    generators that would be feeding into the substation.

25          Q    And from the substation, how are you  
26    transporting the load into the greater San Diego area?

27          A    The plan is at this point to loop the South  
28    Star link into the substation.

1           Q    So you would have a tie from the Southwest  
2   Power Link which is 500 kV into the substation and you  
3   would have 230 kV lines coming from wind generators into  
4   the substation; is that correct?

5           A    That is correct.

6           Q    And is there a projected preliminary  
7   in-service date for this project?

8           A    I don't remember that. I'm pretty sure there  
9   is. I just don't remember off the top of my head.

10          Q    Is it before or after Sunrise?

11          A    I don't remember.

12          Q    Okay, let's jump to another subject. I'm  
13   going to take you back to page 2 of Exhibit R-4. Are  
14   you aware that SDG&E's rebuttal to RPCC testimony  
15   prepared by Ms. Brown states that both circuits of  
16   the Sycamore Canyon-Pomerado 69 kV lines suffer from a  
17   category B overhead under RPCC's alternative?

18          A    In general terms, yes.

19          Q    You are aware that RPCC recently sent a data  
20   request asking for the cost to reconductor these two  
21   circuits, correct?

22          A    Yes.

23          Q    The cost estimate provided by SDG&E is  
24   \$16 million, correct?

25          A    That is correct.

26          Q    And actually, it looks like it's technically  
27   16.7 million; is that correct?

28          A    That is correct.

**ATTACHMENT E**

**CROSS EXAMINATION OF MICHAEL MCCLENAHAN  
JULY 17, 2007  
RECORD TRANSCRIPT PAGES 1118-1120**

1 delivered and, if so, at what cost.

2 Q Yesterday, Mr. Yari discussed the development  
3 of cost estimate for a new 230/500 kV substation that  
4 would be connected to SWPL. Did you hear that  
5 discussion?

6 A Unfortunately, I was not present for that.

7 Q All right. Are you familiar with this  
8 potential substation?

9 A I am.

10 Q Do you know where it would be located?

11 A Somewhere on SWPL between Imperial Valley sub  
12 and Miguel. I don't know the exact location. I believe  
13 it to be in the area of the San Diego County/Imperial  
14 County border roughly, but I do not know the exact  
15 location.

16 Q Is that substation in any way related to a bid  
17 in renewable RFO?

18 A Yes.

19 Q Was it related to wind generation?

20 A Yes.

21 Q Was it related to generation from Mexico?

22 A The source of the information that I have on  
23 that was not a Mexican wind generation project.

24 Q So your understanding is that it's not related  
25 to wind generation from Mexico?

26 A That's correct.

27 Q About how much generation would come from the  
28 project that this would be related to?

1           A    The first project would deliver, the capacity  
2   for the project would be about 125 megawatts.

3           Q    That's just the first part of the project?

4           A    Yes.

5           Q    And how much more would there be?

6           A    Well, there's another offer into us for  
7   another hundred megawatts. That's also another project,  
8   different developer in the same location that -- I'm  
9   assuming, I haven't seen their transmission studies, but  
10   I'm assuming they would make use of the same  
11   interconnection point, and they are as much as  
12   225 megawatts.

13          Q    For the one that you were addressing with  
14   the need for the substation, would generation from this  
15   project be considered deliverable even if Sunrise were  
16   not built?

17          A    My understanding is that it would not.

18          Q    It would not be deliverable without Sunrise?

19          A    Correct. It would not be deliverable without  
20   Sunrise.

21          Q    How long have you been negotiating with this  
22   bidder?

23          A    They were bid into our 2005 RFO.

24          Q    And have you been negotiating with them since  
25   then?

26          A    On and off. The negotiation's to the point  
27   where they need to go back and think, and we need to go  
28   back and think. So yes, on and off for that period of

1 time.

2 Q When might this power purchase agreement be  
3 finalized and provided to the Commission?

4 A We would have hoped it would be done by now.  
5 But the agreement is, I would say, 99 percent complete.  
6 So I think it's very close, but I can't give you an  
7 exact date.

8 Q Now, just to round this out a little bit. I'm  
9 looking at page 3-4 of your opening testimony. In  
10 the first few lines here, you discuss how you understand  
11 based on publicly available information that your  
12 transmission planning group is pursuing alternative  
13 means of accessing the wind resources in the east  
14 county. Do you see that?

15 A I do.

16 Q Now is this 500/230 kV substation that we've  
17 been discussing, is that the alternative means that  
18 you're referring to here?

19 A Yes.

20 Q Coming out of the 2008 RFO, SDG&E has signed  
21 contracts for 131 megawatts so far, is that correct?

22 A I believe we filed for 133.

23 Q Is SDG&E still in discussion with other  
24 bidders from that RFO regarding bids that were  
25 submitted --

26 A Yes.

27 Q -- in this RFO? Okay.

28 How much capacity are you still looking at?



**ATTACHMENT F**

**EXCERPT FROM SDG&E OPENING TESTIMONY  
WITNESS VINCENT D. BARTOLOMUCCI  
DATED AUGUST 4, 2006  
PAGES III-15 THROUGH III-16**

# SUNRISE POWERLINK

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## CHAPTER III RENEWABLE ENERGY



Application No.: A.05-12-014

Exhibit No.: \_\_\_\_\_

Date: August 4, 2006

Witness: Vincent D. Bartolomucci

assumptions.<sup>17</sup> The final section shows SDG&E's net short differential between these assumptions and projected annual renewable energy resource production from the contracts signed to date. That is, it shows what SDG&E would likely procure subtracting projected contracted for deliveries compared to the assumptions made in SDG&E's Renewable Plan assumptions, in order to achieve a 20% goal in 2010.

In sum, based on experiences in renewable procurement to date, it appears that the significant portion of economic new renewable resource opportunities are located on the eastern edge of SDG&E's service territory and in Imperial County. Below is a synopsis of how the Sunrise Powerlink will be integral in to accessing these opportunities.

### **C. SDG&E Needs the Sunrise Powerlink to Meet RPS Goals**

Hypothetically, given the CAISO's open access regime, it is possible for SDG&E to meet its 2010 RPS goals without the Sunrise Powerlink. But the state's renewables mandate does not call for meeting the RPS goals at all costs. Given the high likelihood of prohibitively costly congestion, and the accompanying chill on renewable development without the Sunrise Powerlink, the Sunrise Powerlink is necessary for SDG&E to meet its RPS goals in a cost effective manner. Further should the state adopt future goals that increase the renewable target beyond 20% to possibly 33%, the Sunrise Powerlink would play a critical role in allowing SDG&E to expand plan to meet these expanded goals.

If Sunrise is not approved or developed, a strong likelihood exists that accessing new renewable resources in Imperial Valley will result in increased congestion costs. In addition, if forecasted congestion costs are high, SDG&E

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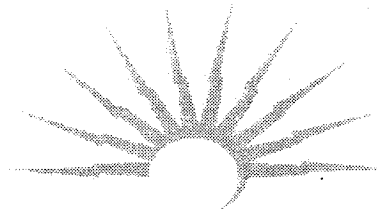
<sup>17</sup> See SDG&E's Short-Term and Long-Term Renewable Procurement Plans filed with the Commission on April 15, 2005 in R.04-04-003.

may be forced to replace what would otherwise be attractively priced renewable resources with resources from other areas that may be higher priced and may not result in the best overall fit for resources within SDG&E's renewable portfolio mix. SDG&E cannot state for certain what the likely outcome would be if such a scenario were to occur, however, based on offers received (and rejected) in past solicitations, SDG&E's conclusion is that the above would appear likely. Finally, since many of the other areas in California where significant new renewable potential exists are also transmission constrained, the failure to authorize new transmission facilities to access this renewable potential could very well result in the overall failure of the RPS program to achieve its aggressive goals.

This concludes this chapter.

**ATTACHMENT G**

**EXCERPT FROM SDG&E SUPPLEMENTAL TESTIMONY  
WITNESS JAN STRACK  
DATED JANUARY 26, 2007  
PAGES 64-66**



SUNRISE POWERLINK

## CHAPTER VII

# SUPPLEMENTAL TESTIMONY



A  Sempra Energy<sup>®</sup> utility

Application No.: A.06-08-010

Exhibit No.: \_\_\_\_\_

Date: January 26, 2007

Witnesses: Linda P. Brown (Reliability)

Jan Strack (Economics)

place in the Imperial Valley, and assuming 100% of the energy produced by the new renewable resources in the Imperial Valley is sold to utilities within the CAISO, the above referenced increase in producer surplus would improve the benefits of the Sunrise Powerlink beyond the results shown in Exhibit H.

## **2. The Capability of Existing Transmission Lines to "Convey" Renewable Energy to the San Diego Basin**

The existing transmission network between the Imperial Valley and the San Diego basin, and between the Tehachapi area and the San Diego basin, is physically capable of delivering enough renewable energy to meet San Diego area load serving entities' shares of California's renewable energy goals for years 2010 (20% of retail sales) and 2020 (33% of retail sales). Because there are multiple high voltage interconnected paths and networks between these renewable resource-rich areas and the San Diego load center, the effective *physical* limitation on delivering energy from these areas to the San Diego load center is the San Diego area all-lines-in-service import capability. Currently this import capability is 2850 MW. Assuming this import capability were used at a 40% annual average capacity factor (which is somewhere between the expected annual capacity factors for wind (20%), solar (40%) and geothermal resources (85%)), approximately 10.0 million MWh per year ( $2850 \text{ MW} \times 8760 \text{ hours} \times 40\%$ ) of renewable energy could be physically imported into the San Diego area.

Based on forecast retail energy sales within the San Diego area for years 2009 and 2019 (22.4 million MWh and 25.0 million MWh respectively), the 20% and 33% renewable energy goals translate into requirements for 4.5 million MWh and 8.3 million MWh of renewable energy in years 2010 and 2020 respectively. This is well below the

10.0 million MWh amount that could reasonably be imported into the San Diego area assuming the average annual renewable energy capacity factor of 40% as described above. In addition, there is already some renewable energy production within the San Diego area so the cushion is actually larger.

While the existing transmission system is physically capable of delivering enough renewable energy from the Tehachapi area and from the Imperial Valley to the San Diego area to meet San Diego area load serving entities' shares of the state's renewable energy goals through at least the year 2020, the existing transmission system is incapable of doing so economically. Renewable energy sources must compete with other sources of electric energy for access to congested CAISO transmission facilities. While renewable energy sources would almost always prevail in this competition—because their variable operating costs would almost always be less than the variable operating costs of competing gas-fired generation sources—and would therefore not be curtailed, they would have to pay the marginal costs of congestion. In addition, when there is congestion on the CAISO grid, prices consumers must pay for energy are increased because the CAISO is forced to ramp-up less efficient gas-fired generation within the California load centers in order to manage the congestion. These inefficient gas-fired generators set the market clearing price for energy that all consumers must pay.

The economic studies conducted for the Sunrise Powerlink indicate that because the addition of the new line increases the all-lines-in-service import capability into the San Diego area and alters powerflows elsewhere on the grid, it reduces congestion costs that must otherwise be paid to deliver renewable energy across congested lines and interfaces, and reduces the market clearing prices that will otherwise be paid by consumers within the CAISO control area. Accounting for all impacts, these cost reductions exceed—on a



life-cycle basis—the revenue requirements of the Sunrise Powerlink. Hence, SDG&E concludes that the existing transmission system is not capable of economically accessing renewable energy outside the San Diego area and needs to be upgraded.

It should be noted that SDG&E's analysis is focused on network transmission facilities within the CAISO control area. The work of the Imperial Valley Study Group indicates that upgrades of IID's internal transmission system are needed to accommodate a large expansion of geothermal generating capacity in the Imperial Valley. SDG&E's Sunrise Powerlink analysis assumes that these transmission infrastructure additions will be made.

**ATTACHMENT H**

**EXCERPT FROM SDG&E OPENING TESTIMONY  
WITNESS VICTOR KRUGER  
DATED AUGUST 4, 2006  
PAGE IV-46**

# SUNRISE POWERLINK

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## CHAPTER IV ECONOMIC BENEFITS



Application No.: A.05-12-014

Exhibit No.: \_\_\_\_\_

Date: August 4, 2006

Witness: Jan Strack and Victor Kruger

In summary, SDG&E believes the most meaningful and conservative way to value the Sunrise Powerlink on its own merits is to fix the quantity, mix and location of resources outside of the San Diego area and then compare outcomes without and with the new line. This approach avoids the need to account for the differences in cost that result from different locations and different renewable resource technologies: The location and costs are the same in both the without line and with line cases.

**3. The important question: Will the Sunrise Powerlink reduce costs that would otherwise have to be incurred to meet California's renewable goals?**

Given the magnitude of renewable resource potential in the Imperial Valley, LSEs within the San Diego basin would have the ability to procure and import enough renewable energy to meet the Commission's 2010 renewable resource goals *even if* the Sunrise Powerlink were not built. The interesting question—the question that the instant economic analysis addresses—is whether building the Sunrise Powerlink will reduce the costs of transmitting energy from the desert Southwest to the California load centers by an amount that exceeds the costs CAISO consumers would incur to build the line.

The cost of transmitting energy from the desert Southwest to the California load centers is comprised of transmission losses and congestion. With respect to congestion it should be noted that energy from renewable energy sources has relatively low variable operating costs and is therefore unlikely to be physically curtailed in the event congestion arises. Instead congestion will typically be managed by curtailing combined cycle generation with relatively higher variable operating costs.

So, while it is reasonable to expect that the Commission's 2010 renewable resource goals could be *physically* achieved even if the Sunrise Powerlink were not built,

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WITNESS JAMES AVERY  
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**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

**June 15, 2007**

1 latter project has only fostered the emergence of 4,300 MW of new generator interconnect  
2 requests to the CAISO for the development of new wind resources in the Tehachapi region. In  
3 contrast, it appears that the pending Sunrise Powerlink project - still in the Commission's  
4 CPCN process - has already fostered over 6,000 MW of new generator interconnect requests in  
5 the CAISO queue for renewable resources.<sup>3</sup> Given the documented renewable potential in and  
6 near the Imperial Valley, the Sunrise Powerlink is already an important component of the State's  
7 energy strategy. As I testified earlier, Sunrise will immediately provide large-scale access to  
8 some of the most promising sites for renewable development, encourage developers to invest in  
9 additional ventures, and provide SDG&E with the ability to deliver that power at a lower cost  
10 than the alternatives. Indeed, given the more than 6,000 MW of interconnection requests in the  
11 CAISO queue that would benefit from Sunrise as described by Ms. Brown, it is beyond dispute  
12 that the Imperial Valley, and surrounding areas, offers renewable potential far in excess of  
13 existing delivery capability.

14 **B. UCAN is simply wrong about Sunrise and Imperial Valley Renewables**  
15 **development.**

16 UCAN postulates that there will be little if any renewables developed in Imperial Valley  
17 and that what is developed can be delivered to San Diego with or without the Sunrise Powerlink  
18 (Marcus at 90-103, 137).

19 At present, as noted above, the CAISO queue contains in excess of 6,000 MW of  
20 generator interconnect requests to the SDG&E system, all of which would rely on capacity made  
21 available by the Sunrise Powerlink for deliverability to the CAISO system. In addition, IID has

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<sup>3</sup> This does not include generator interconnection requests that are managed by LADWP that would utilize the Green Path North project, or the almost 500 MW of requests that are managed by IID, which would benefit from Sunrise.

1 received almost 500 MW in generator interconnect requests which could also benefit from  
2 Sunrise.

3 The Sunrise Powerlink is the only viable alternative by which this energy can be  
4 delivered to San Diego without creating undue congestion. Alternatives that have been analyzed,  
5 and rejected, include options such as new transmission through Mexico, a new transmission link  
6 parallel to SWPL, and utilization of the Green Path North Project. New transmission through  
7 Mexico as well as a second SWPL had been analyzed under the STEP process and rejected. Ms.  
8 Brown's testimony details why these options don't work. And the suggestion that the Green Path  
9 North Project is an alternative to Sunrise has been rejected by LADWP, the sponsor of that  
10 project, as documented in a letter from Henry Martinez to Commissioner Dian Grueneich dated  
11 April 13, 2007, wherein Mr. Martinez states (emphasis added):

12 While discussed as coordinated, the Green Path North Project is separate  
13 and distinct from the Green Path Southwest/Sunrise Powerlink Project.  
14 The two projects are designed to serve the requirements of different load  
15 centers. Further, the LADWP anticipates that the Green Path North  
16 Project will be a critical link in the City's mandate to securing 20% of its  
17 resource requirements from renewable energy by 2010. And while the  
18 Green Path North Project will play a significant role in the LADWP's plan  
19 to secure renewable resources, *it should not* be viewed as an alternative to  
20 the Green Path Southwest/Sunrise Project. Nor is the Green Path  
21 Southwest/Sunrise Project an alternative to the Green Path North.

22 UCAN also suggests other options may materialize making the need for Sunrise moot,  
23 yet UCAN has presented no analysis of the feasibility of the hypothetical and speculative  
24 alternatives it proffers. Project opponents would reject Sunrise as a pillar of renewables strategy  
25 based only on beliefs that renewable resources will prove more costly than other alternatives,  
26 that new technology will fail, will be in short supply or will somehow re-materialize at lower or



1 similar costs and benefits within SDG&E's service territory or at other locations outside of the  
2 Imperial Valley.<sup>4</sup>

3 SDG&E has embarked on a very aggressive program to expand its use of renewables.  
4 Since 2002, SDG&E has conducted seven solicitations for renewables and has signed contracts  
5 for hundreds of megawatts of new renewable capacity. If the natural resources were available,  
6 along with adequate land to host such projects within the San Diego load basin, and developers  
7 could cost-effectively develop these projects, they would bid them into our solicitations.

8 Unfortunately, our experience demonstrates that, contrary to UCAN's suggestion, the potential  
9 for siting renewables within the SDG&E load basin is limited to relatively small projects and is  
10 not remotely feasible. On the other hand, our experience also demonstrates that the potential for  
11 siting renewables in the vicinity of Imperial Valley substantiate our findings that this region is  
12 rich in renewable resources. The Sunrise Powerlink, with the capability to deliver up to 1,000

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<sup>4</sup> Especially naive is UCAN's vague "site banking" proposal (UCAN, Shames, at 38-40), which posits that SDG&E could somehow encourage renewable development in San Diego by creating energy parks. If there is so much real estate close to San Diego available for such an endeavor, it will be exploited by developers in the RFO process. UCAN does not attempt to reconcile its fantasy with the timing and imperatives of the RPS competitive solicitation and project approval process, or why it must rely on SDG&E's initiative to secure sites for future development. Further, to accept UCAN's proposal, one must believe that it would be relatively easy and inexpensive to acquire what could be over 100 high-value sites [e.g. the proven right location for renewable energy development] that could be as large as 100 acres each in the east county of San Diego, and that ranchers, retirees and others would be willing to accept these energy parks on their landscape. This proposition is belied by the nature of active interventions in this case, where there are strong challenges from backcountry residents, as well as from those who knowingly purchased homes near a pre-existing transmission corridor. And one would have to believe that all of this energy could be delivered over a relatively weak 69kV transmission system with little or no system improvements. Yet, UCAN identifies no specific sites for consideration, and conducts no analysis to substantiate its assertions that this proposal is even remotely feasible.

1 MW of capacity, is SDG&E's connection to deliver these renewables on an uncongested basis.<sup>5</sup>  
2 And, our experience demonstrates that developers have not had any difficulty finding the natural  
3 resources, coupled with the necessary land such that they can economically justify bidding such  
4 projects into our solicitations.

5 One final point in this regard is that UCAN postulates that renewables will be built with  
6 or without Sunrise. The fallacy in this argument is that absent a transmission project that would  
7 make renewables deliverable to the CAISO system being sponsored by an entity such as  
8 SDG&E, under current FERC interconnect rules, renewable developers must advance the cost of  
9 the necessary upgrades in order to make their energy deliverable. Absent Sunrise, and the sheer  
10 fact that there is no other viable alternative to deliver the available renewable energy from the  
11 Imperial Valley region, developers will not be able to fund such an endeavor on their own. This  
12 is especially true since a major portion of the renewable projects are being developed by small  
13 companies trying to establish themselves and who already have difficulty meeting the basic  
14 credit requirements to sell to a utility, without having to fund a major transmission endeavor.

15 **C. Project opponents would risk Reliability by betting on conservative forecasts,**  
16 **just-in-time fixes, novel programs, and the timely emergence of speculative**  
17 **projects.**

18 As for reliability, project opponents would have San Diego rely on a patchwork of small,  
19 largely unproven alternatives to ensure long-term reliability, coupled with a bet on low demand  
20 forecasts, as well as on a belief that the CAISO should (or would) relax prevailing reliability  
21 standards. The risk of their wager is compounded by counting resources that are, at best,

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<sup>5</sup> It is difficult not to conclude that SDG&E's pursuit of the Sunrise Powerlink contributed substantially to the robust developer interest in delivering renewable energy across this proposed line.

**ATTACHMENT J**

**OPENING STATEMENT OF MICHAEL NIGGLI  
JULY 9, 2007  
RECORD TRANSCRIPT PAGES 97-98**

1 decision to go green. Adoption of the Renewable  
2 Portfolio Standard requires 20 percent renewables by  
3 2010. That's a tall order. And the Assembly Natural  
4 Resources Committee is today reviewing a version of  
5 SB 411 which could push that requirement to 33 percent  
6 by 2020.

7           SDG&E strongly supports the shift towards  
8 cost-effective renewables, but transmission is needed.  
9 SDG&E cannot meet the state's renewable energy portfolio  
10 with local renewable energy resources alone. Every year  
11 since 2002, SDG&E has issued requests for offers to  
12 renewable energy developers, and to date we only have  
13 about 90 megawatts worth of local projects online.

14           We will need around a thousand megawatts total  
15 to meet RPS standards in 2010. Sunrise will help us  
16 cost-effectively meet those standards.

17           The Imperial Valley Region could quickly  
18 become of the state's leading producers of renewable  
19 energy. Enormous supplies of solar, wind and geothermal  
20 energy are waiting to be developed, but Sunrise  
21 Powerlink is needed to cost-effectively export that  
22 power to California load centers, not just San Diego.

23           The interest in developing these resource is  
24 staggering. As of July 2nd, there is 7,144 megawatts of  
25 renewable energy projects in the CAISO queue that could  
26 connect to the SDG&E system.

27           We also received bids for approximately  
28 5,000 megawatts of renewable resources in our latest

1 RFO, but without new transmission, many, if not most, of  
2 these projects will stall or fail.

3 Some suggest that renewables can be imported  
4 over existing transmission lines. That short-sighted  
5 plan will only further congest our system, increase  
6 costs for our customers and send signals to renewable  
7 developers that the state is not serious about its  
8 policy mandates for greenhouse gases or renewables.

9 Connecting the Sunrise Powerlink to these  
10 clean resources benefits not only the environment and  
11 the CAISO customers, but also the Imperial Irrigation  
12 District.

13 SDG&E is enthusiastic about a partnership with  
14 IID on the Sunrise Powerlink, and we look forward to  
15 completing negotiations soon. Working together is in  
16 the best interests of both utilities and our combined  
17 customers; however, recognizing that complex deals like  
18 this are never certain and take a considerable amount of  
19 time to consummate, SDG&E's application requests  
20 authority to build the line on its own with or without  
21 IID as a partner. Our case addresses the nature and  
22 cost of a potential IID participation.

23 Now with respect to greenhouse gas reductions,  
24 SDG&E's testimony will show compliance will require a  
25 minimum of 33 percent renewables. It will have the  
26 effect of severely limiting the development of new  
27 fossil power plants to meet customer needs. That makes  
28 the position of some parties who insist reliability

**ATTACHMENT K**

**EXCERPT FROM SDG&E REBUTTAL TESTIMONY  
WITNESS WILLIAM J. KEMP  
DATED JUNE 15, 2007  
PAGES 2-6**

In the Matter of the Application of San Diego Gas &  
Electric Company (U 902-E) for a Certificate of Public  
Convenience and Necessity for the Sunrise Powerlink  
Transmission Project

Application No. 06-08-010  
(Filed August 4, 2006)

Application No. 06-08-010

Exhibit No.: \_\_\_\_\_

**PREPARED REBUTTAL TESTIMONY OF  
WILLIAM J. KEMP  
ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

**June 15, 2007**

1           2.3    The key questions that I will focus on answering include:

- 2               • Would access to the Sunrise Powerlink encourage higher levels of renewable
- 3               generation development in the Imperial Valley region?
- 4               • Would the Sunrise Powerlink facilitate achievement of SDG&E's goals for
- 5               renewable generation?
- 6               • Are regulators in other states taking any actions to encourage the siting and
- 7               construction of transmission lines to connect to renewables energy sources,
- 8               that the California PUC might consider in this proceeding in determining the
- 9               need for Sunrise Powerlink?

10           I offer no opinion relating to integrated resource planning methodologies, or the relative  
11 costs of SDG&E's options for supplying electrical energy and capacity to its customers. Those  
12 topics are addressed by other SDG&E witnesses.

13           2.4    To develop my testimony in this proceeding, I relied primarily on my own  
14 relevant industry experience and knowledge, especially my experience in advising developers or  
15 purchasers of generation and transmission projects. I conducted a high level review of the facts  
16 in this certification proceeding that relate to renewables development and RPS targets, and  
17 reviewed publicly available information on similar transmission lines elsewhere in the United  
18 States.

19   **3.       IMPACT OF SUNRISE POWERLINK ON THE ECONOMICS OF**  
20   **RENEWABLES DEVELOPMENT**

21           3.1    In the following discussion, I will speak initially about Independent Power  
22 Producers (IPPs). Projects that use renewable energy resources are a subset of IPPs. I will  
23 address general IPP matters first, and then discuss renewable resources more specifically.

24           3.2    An appreciation of the perspective of an IPP is essential to understanding how  
25 access to the Sunrise Powerlink would affect renewables development in the Imperial Valley  
26 region. Unlike regulated utilities, an IPP has no regulatory assurance of recovering the cost of its  
27 investment or earning a return on it. Its capital investment is at risk. Like any other investor in  
28 competitive markets, the IPP is engaged in a search for attractive returns. An IPP will invest in  
29 a new generation project only if it is confident that it can earn a rate of return greater than its cost



1 of capital. That cost of capital will reflect its risk profile, as assessed by its equity or debt  
2 investors.

3       3.3     The heavy debt burden borne by the typical IPP limits its financial flexibility.  
4 IPPs' balance sheets are normally more leveraged than a utility. Their equity capital is generally  
5 more limited, and not adequate to fund more than a small portion of the cost of developing a  
6 project. Most IPPs obtain their debt capital through project financing, where the lender does not  
7 have recourse to a parent company or other financial backer. Accordingly, the lender will look  
8 for a strong assurance of adequate revenue before it commits to making a loan. The execution of  
9 off-take agreements by an IPP and its intended anchor customers is a crucial step for obtaining  
10 financing. While it was possible in the energy boom of the late 1990s to get a lender to commit  
11 debt capital on a purely merchant basis (i.e., on simply the prospect of unregulated sales in a  
12 robust market), almost all lenders now require a substantial portion of the output of a new plant  
13 to be covered by longer term power sales agreements with creditworthy counterparties.

14       3.4     The relatively thin equity base of the typical IPP means that sustained negative  
15 cash flows are not viable. Building a power plant requires heavy capital expenditures to procure  
16 land and equipment and pay for construction. Debt service normally commences upon project  
17 commissioning. So IPPs need their projects to be up, running, and generating revenue as quickly  
18 as possible.

19       3.5     The result of these basic facts of economic life is that generating plants are not  
20 built ahead of access to their markets. Generation project developers may undertake early  
21 development activities for promising projects (e.g., obtaining places on interconnection queues,  
22 or taking out options on land), but they will not "pull the trigger" on more expensive activities  
23 such as permitting basic design or procurement of equipment until all the essential elements are  
24 in place. Transmission links to their customers are definitely essential. Debt service after  
25 project commissioning cannot be continued for long without revenue from sales to customers.  
26 Indeed, banks would not provide financing to an IPP project without evidence that adequate  
27 transmission interconnections will exist by the time of the project's commercial operation date.

28       3.6     Due to the integrated nature of the wholesale power generation and transmission  
29 systems, a "chicken or the egg" conundrum can cause difficulties for orderly development of  
30 renewable energy resources and related transmission facilities. One manifestation of this  
31 conundrum is the issue of funding for interconnection facilities. Where renewable energy

1 projects can readily connect to a nearby unconstrained transmission system, the additional cost  
2 for transmission facilities will not pose a large barrier for attractive projects. However, if the  
3 transmission system is constrained and generation project developers are required to provide up-  
4 front capital contributions for the required upgrades or new lines, the financing burden and risks  
5 for the developers increases substantially. Their capital needs increase and their financial profile  
6 becomes riskier in investors' eyes. Fewer projects would be able to obtain financing, and those  
7 that did would pay higher costs for capital, with consequently higher prices to customers like  
8 SDG&E. This is especially true for developers of renewable energy projects, who are typically  
9 smaller and more thinly financed than developers of large fossil-fueled plants.

10 3.7 On the other hand, financing for a line like the Sunrise Powerlink could be  
11 obtained more quickly and at lower cost by a well-capitalized utility such as SDG&E. Its cost of  
12 equity capital is significantly lower than that of the typical IPP, and it also enjoys lower costs for  
13 debt. Its weighted cost of capital is lower, despite the lower leverage. (This capital cost  
14 advantage is to be expected, since regulators encourage utilities to structure their balance sheets  
15 to minimize costs of capital.)

16 3.8 Stepping back and looking at the issue from a fundamental level, one must  
17 recognize that the wholesale power system operates as an interconnected whole. All generators  
18 must be linked to loads through transmission or distribution lines. Building one without the  
19 other would be a waste of money. Transmission lines such as Sunrise Powerlink serve as an  
20 essential transport path to bring generated electricity to market, just as other modes of  
21 transportation move other types of goods to market. In the case of the electricity industry,  
22 transmission lines also serve as a bi-directional pathway to provide emergency or short-term  
23 support from one system to another.

24 3.9 Thus, from the Independent Power Producer's perspective, the improved access to  
25 markets enabled by the Sunrise Powerlink will increase the range and volume of financially  
26 viable projects that could be developed. If the Line is not built, would-be project developers in  
27 the Imperial Valley will be constrained to the customers they can access through existing  
28 available transmission capacity, which is fairly limited, and perhaps other new lines out of the  
29 Imperial Valley, if they are built (e.g., the proposed Los Angeles Department of Water and  
30 Power's 500 kV Green Path North project). Either way, the renewable energy would be

absorbed by other California utilities, renewable energy sales opportunities would be smaller, and SDG&E would be no closer to meeting its renewables targets.

3.10 If the Sunrise Powerlink is built, the pathway to market will be much larger. IPPs will have the capability to negotiate sales contracts with customers such as SDG&E, municipal utilities, or other load-serving entities. They will also be able to contract for transmission service to deliver their product to those customers. Two out of the three major drivers in a generation project's operating income – revenue and transmission costs – will be nailed down.<sup>1</sup> The risks faced by investors will be much more manageable. Good projects will find it much easier to obtain financing and commence development. This could happen for only a much smaller volume of projects if the Line is not built.

3.11 This economic logic holds for any type of generation. In the foreseeable future, the primary generation resources for which the Imperial Valley region offers advantageous development conditions are geothermal, solar, and perhaps wind. This is due to the combination of the resources available in the Imperial Valley region and the demand of load-serving utilities for generation from renewable resources, under the Renewables Portfolio Standards requirements of the State of California. But the Sunrise Powerlink will be an asset with a useful life of fifty to one hundred years. It can serve to link all types of generation and loads, as the power industry and its technologies develop. It can also be expanded or interconnected with new lines.

#### **4. POSITIVE IMPACT OF READY TRANSMISSION ACCESS**

4.1 One need not look far to find many examples of the impact of transmission access on the siting decisions of generation project developers.

- Generation plants in the early decades of the electricity industry were located near the loads they served, simply because long-distance transmission was not available.
- The great bulk of the greenfield gas-fired or coal-fired generation plants built by IPPS since the late 1990s were sited in locations with ready access to the

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<sup>1</sup> The other major driver is generation costs. Taxes (and tax credits) are also a significant consideration for renewables, but projects must still deliver their output before most tax credits can be claimed.

1 three vital transportation modes: electrical transmission lines (path to  
2 market), gas pipelines or rail/water access for coal (fuel supply), and roads  
3 (construction and operations). In the heyday of the energy boom, siting for  
4 new combined cycle combustion turbine (CCCT) projects involved little  
5 more than finding intersections of major electric and gas transmission lines.  
6 Developers and investors became more selective when the market got  
7 tougher. But the obvious truth is that nobody built generation projects where  
8 they did not have (or could not reasonably expect) access to transmission.

9 4.2 Another twist on this market reality is that sites of decommissioned or mothballed  
10 generation plants are attractive locations for developing new generation projects, because they  
11 offer ready transmission access.

- 12 • Many CCCTs have been built on or near the sites of old, decommissioned  
13 generating plants. The transmission access is already there (although  
14 sometimes upgrades are required).
- 15 • In at least two examples of which I am aware, combustion turbine plants  
16 were developed on or adjacent to the sites of mothballed nuclear projects, in  
17 large part because high capacity transmission lines to the site had already  
18 been built and were very available. These nuclear projects were WNP-3 in  
19 Washington state and Shoreham in New York.

20 4.3 These examples serve to reinforce the basic truth of "If you build it, they will  
21 come." Of course, the reality is a bit more complex. You would not build it (a new  
22 transmission line) until you had a reasonable expectation that they indeed will come. And only  
23 the financially viable projects would come.

## 24 5. EFFECTS OF LACK OF TRANSMISSION ACCESS

25 5.1 The flip side is also true. "If you don't build it, they won't come." The  
26 fundamental interconnected nature of the wholesale power system means that generation plants  
27 will not be built without transmission access, unless they serve only local loads.

28 5.2 The development of North America's wind power resources has been limited by  
29 this basic fact. It is sometimes said today that most of the good wind power sites have been

**ATTACHMENT L**

**CROSS EXAMINATION OF SDG&E WITNESS JAMES AVERY**

**JULY 9, 2007**

**RECORD TRANSCRIPT PAGES 200-202**

1 MR. SHAMES: It will be my blood, yes.

2 ALJ WEISSMAN: -- we will move ahead.

3 However, before -- Mr. Shames, before you ask  
4 questions, I want to give Commissioner Grueneich an  
5 opportunity to ask a couple of questions.

6 COMMISSIONER GRUENEICH: Thank you.

7 EXAMINATION

8 BY COMMISSIONER GRUENEICH:

9 Q I have, I think, two questions based upon what  
10 I heard this morning in the presentations and oral  
11 statements that I just want to make sure I understand.

12 And the first question has to do with the  
13 handout from SDG&E, and they are not numbered, but the  
14 one that has the renewable queue. And at least my notes  
15 was that when Mr. Shames was speaking, he stated that in  
16 the interconnection queue on this page that only about  
17 900 megawatts -- and that was specifically from the  
18 Imperial Valley Substation -- was dependent on Sunrise.  
19 And I wanted to get your perspective, whether you agree,  
20 disagree, with that claim.

21 A Bear with me one second.

22 Q And since I've just dropped into the hearing,  
23 so to speak, if you are not the right witness, I'll  
24 leave it to Mr. Weissman to follow up with the question.

25 A I believe that's an oversimplification.

26 This exhibit shows about 700 megawatts --  
27 7,000 megawatts, I'm sorry, of renewables that are in  
28 the interconnect queue, the ISO queue. All of these

1 resources would benefit from capacity that's made  
2 available from Sunrise.

3 That's not to say that all of these could be  
4 delivered on Sunrise. Sunrise does not have the  
5 capability of 7,000 megawatts. But Sunrise would  
6 basically free up capacity for any one or all of these  
7 projects potentially to take advantage of.

8 Q I thought I heard Mr. Shames making a slightly  
9 different point, which was that -- and I'm somewhat  
10 interpreting this, so again, I'd like to get your  
11 perspective, which is if you took all of the locations  
12 other than Imperial Valley Substation, I thought the  
13 point that Mr. Shames was making -- that, for example,  
14 he's counting 237 megawatts, Imperial Valley Substation  
15 2,000 -- that those megawatts in the queue were not  
16 dependent on Sunrise. In other words, physically they  
17 could be delivered onto the system using transmission  
18 other than Sunrise. And so, again, I wanted to get your  
19 perspective as far as that claim if I was understanding  
20 correctly.

21 A Ultimately, it's the ISO who determines  
22 deliverability of any one of these resources.

23 And Linda Brown can actually go through each  
24 one of these in a lot more detail and give you the  
25 technical ramifications of trying to connect any one of  
26 these generators to the system.

27 But a high level, we are in a situation where  
28 we have significant amount of generation already

1 connected at the Imperial Valley Substation. Those  
2 generators have protection schemes on them, and the ISO  
3 determines how much protection they will allow on the  
4 system. And any one of these generators would put us  
5 over that threshold or could put us well over that  
6 threshold so that they would not allow these to  
7 interconnect, whether it's on the Southwest Powerlink or  
8 the Imperial Valley Substation, unless additional  
9 transfer capability were in place between the Imperial  
10 Valley Substation and San Diego. And in this case the  
11 Sunrise Powerlink would satisfy that requirement.

12 Q So, in other words, for all of these you see  
13 there does need to be additional transmission, and  
14 Sunrise is an option that could provide that  
15 transmission?

16 A Absolutely.

17 Q And I guess that will be what everybody else  
18 gets into, whether there were other options beyond  
19 Sunrise that could also satisfy?

20 A That is correct.

21 Q Then the other area I just wanted to again get  
22 your perspective on was in some ways I felt that the  
23 discussion or the arguments this morning were almost two  
24 different transmission lines in that there was from  
25 SDG&E and several of the other parties emphasis on how  
26 this project if approved can increase access to  
27 renewables and to basically the system buildout of the  
28 Imperial Valley area.



**ATTACHMENT M**

**EXCERPT FROM SDG&E REBUTTAL TESTIMONY  
WITNESS LINDA BROWN  
DATED JUNE 15, 2007  
PAGES 49-50**

In the Matter of the Application of San Diego Gas &  
Electric Company (U 902-E) for a Certificate of Public  
Convenience and Necessity for the Sunrise Powerlink  
Transmission Project

Application No. 06-08-010

Exhibit No.: \_\_\_\_\_

**PREPARED REBUTTAL TESTIMONY OF  
LINDA P. BROWN  
ON BEHALF OF SAN DIEGO GAS & ELECTRIC COMPANY**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

**June 15, 2007**

1 As a result, SDG&E<sup>46</sup> is now limited in terms of what it can import beyond the Imperial  
2 Valley. Though SDG&E did receive an increased allocation of the AZ-CA system via the recent  
3 Path 49 Upgrades; since around 2004 it cannot presently use all of its import capability due to  
4 the limitation at Miguel.<sup>47</sup>

5 It is for this very reason that the DRA's statement is off target. In fact Sunrise will allow  
6 new renewable resources to be imported into SDG&E's system (the CAISO grid) from the  
7 Imperial Valley area. It will also increase CAISO grid access to other resources or markets in  
8 the Desert Southwest by eliminating the bottleneck that now exists from the Imperial Valley into  
9 SDG&E's system that potentially results in under-utilization of Desert Southwest resources.  
10 Based on the historical trends that have been illustrated in terms of upratings that have occurred  
11 on major transmission facilities, it is reasonable to deduce that over time, the rating of Sunrise  
12 may also increase in a similar fashion, making it even more effective in providing access by the  
13 CAISO to both Imperial Valley resources and other Desert Southwest resources.

#### 14 **XXXI. SUNRISE HAS SPURRED THE INTEREST OF RENEWABLE DEVELOPMENT** 15 **IN THE IMPERIAL VALLEY**

16 SDG&E agrees with DRA that a key benefit of enhancing the CAISO's connection to IID  
17 is gaining more economical access to IV renewable resources (Woodruff, page ES-4). Table 4  
18 below shows the renewable generation projects in the CAISO queue as of June 11, 2007 that are  
19 proposing to interconnect in the San Diego area. Since SDG&E's January 26<sup>th</sup> filing, more than

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<sup>46</sup> Throughout this discussion, it should be understood that references to SDG&E's import capability are in the context of SDG&E being one of the Participating Transmission Owners (PTOs) of the California Independent System Operator (CAISO), and that the CAISO has Operational Control over the system of SDG&E and the other PTOs.

<sup>47</sup> SDG&E's 1162 MW allocation on the SWPL from Arizona, combined with power injections at Yuma (55 MW) and Imperial Valley (1350 MW), result in a capability of up to 2567 MW. However, the power limit into Miguel at the 500 kV level is 1750 MW, representing a deficiency that has existed since 2006 in terms of transmitting available power from Imperial Valley (or any Desert Southwest source) to SDG&E's system.

3500 MW of new renewable interconnections have been proposed in the Imperial Valley region. In addition, there is an additional 1,900 MW in the queue that will benefit from the Sunrise Powerlink through the additional capacity that will be made available. This doesn't include the 495 MW of renewables in IID's generator interconnection queue.

**Table 4**  
**Active Renewable Generation Projects in the CAISO Queue**  
**As of June 11th, 2007**

LOCATION	MW	RENEWABLE TYPE
East County	354	Wind
Imperial Valley Sub	1400	Solar
Imperial Valley Sub	3000	Wind
Border Substation	27	Biomass
SWPL	1580	Wind
Miguel Substation	500	Wind

As SDG&E witness William Kemp testifies, the Sunrise project will allow developers of renewables to consummate power sales contracts with customers such as SDG&E, and to contract for transmission service. This will greatly facilitate financing for the projects since it will both reduce a substantial development risk involving access to the grid and will increase the range and volume of financially viable projects that could be developed.

#### **XXXII. NO NEED FOR A SAN DIEGO GRID RELIABILITY ACTION PLAN**

The testimony of Division of Ratepayer Advocates<sup>48</sup> states that they believe the Commission should implement a "San Diego Grid Reliability Action Plan" and the Commission should pursue this planning exercise in parallel with its analysis of Sunrise.

SDG&E disagrees with this need for a separate planning regime since system resource needs have been and continue to be included in the Commission's long-term procurement planning proceedings. Grid wide resource needs and the role of transmission as part of a

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<sup>48</sup> Phase 1 direct testimony, Volume 1 of 5 (Kevin Woodruff), page ES -8, lines 5-7.

**ATTACHMENT N**

**EXCERPT FROM CAISO REBUTTAL TESTIMONY  
DATED JUNE 15, 2007  
PAGES 54-56**

**BEFORE THE PUBLIC UTILITIES COMMISSION  
OF THE STATE OF CALIFORNIA**

In the Matter of the Application of                     )  
San Diego Gas & Electric Company                     )  
(U-902) for a Certificate of Public                     )  
Convenience and Necessity for the                     )  
Sunrise Powerlink Transmission Project.                     )

Application No. 06-08-010  
(Filed August 4, 2006)

**REBUTTAL TESTIMONY OF THE  
CALIFORNIA INDEPENDENT SYSTEM OPERATOR CORPORATION**

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Dated: June 15, 2007

**REBUTTAL TESTIMONY OF THE CALIFORNIA INDEPENDENT SYSTEM  
OPERATOR CORPORATION  
A.06-08-010**

1   **Q.     Can the Commission rely upon a single \$15.7M/year deferral value to decide**  
2       **the optimal timing of the Sunrise project?**

3   **A.     No because (a) if the future project cost escalation rates are higher than UCAN's**  
4       **3.1% estimate, as the CAISO believes, the benefits of deferring Sunrise decline;**  
5       **and (b) the benefits of deferral are highly sensitive to changes in RPS costs.**

6   **Q.     What is the basis for the CAISO's belief that transmission escalation will**  
7       **exceed UCAN's 3.1% estimate?**

8   **A.     Recent years have seen rapid increases in construction costs due to factors such as**  
9       **global demand for raw materials in China and India. The DRA acknowledges this**  
10      **rapid escalation in its testimony.<sup>90</sup> The Edison Electric Institute shows**  
11      **transmission cost escalation rates that average 9.0% per year (9.5%, 8.0%, and**  
12      **9.4%) for the 2004 -2006 period.<sup>91</sup> VELCO's Northwest Vermont Reliability**  
13      **Project, Docket 6860, shows a 10% per year escalation rate.<sup>92</sup> SDG&E responded**  
14      **to the CAISO data request that labor costs have increased 30% in two years, and**  
15      **component cost increases are approximately 80% per year.<sup>93</sup>**

16   **Q.     How would Sunrise net benefits change under different transmission cost**  
17      **escalation assumptions?**

18   **A.     The figure below shows Sunrise net benefits by in-service date and cost**  
19      **escalation. Based on Table 5, each line on the figure shows the relationship**

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<sup>90</sup> Woodruff, 45.

<sup>91</sup> Table 9.1 Construction Expenditures for Transmission and Distribution, available at [http://www.eei.org/industry\\_issues/energy\\_infrastructure/transmission/Transmission-Investment-expenditures.pdf](http://www.eei.org/industry_issues/energy_infrastructure/transmission/Transmission-Investment-expenditures.pdf). The cost escalation rate is computed as the difference between (a) the nominal expenditure growth rate; and (b) the real expenditure growth rate.

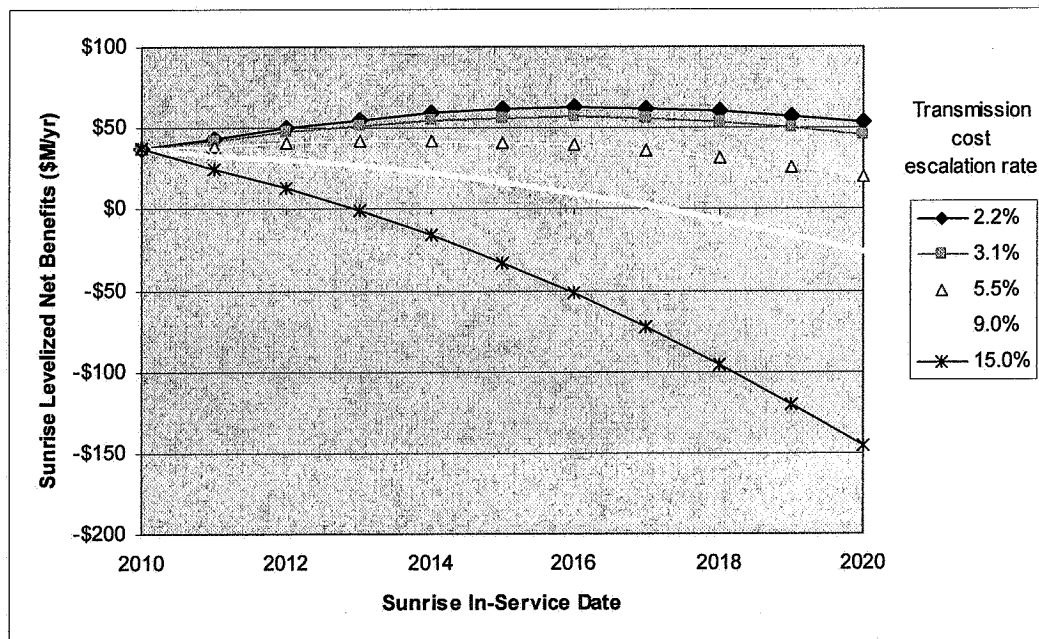
<sup>92</sup> The original estimate was filed on June 5, 2005 based on estimates prepared in 2002 and 2003. The adopted estimates were 29% higher and presented to VELCO in June 2005. Assuming 2.5 years of inflation, the annual inflation rate is 10%.

<sup>93</sup> SDG&E response number 3 to CAISO data request No. 1.

**REBUTTAL TESTIMONY OF THE CALIFORNIA INDEPENDENT SYSTEM  
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between Sunrise benefits and in-service dates, conditional on a specific transmission cost escalation rate. From this figure, the following observations can be made:

- At the 3.1% escalation rate, the in-service date with the highest net benefits is 2016.
- At the 5.5% escalation rate, the in-service date with the highest net benefits is 2013.
- At the 9% escalation rate, the 2010 in-service date produces the highest net benefits.
- If the escalation rate turns out to be 15%, Sunrise's benefits declines rapidly with deferral, turning negative in year 2013 due to increased construction costs.



**Figure 4: Sunrise Levelized Net Benefits**



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**Table 5: Sunrise Levelized Net Benefits (\$million/yr)**

	Transmission cost escalation rate				
	2.2%	3.1%	5.5%	9.0%	15.0%
2010	\$ 37.4	\$ 37.4	\$ 37.4	\$ 37.4	\$ 37.4
2011	\$ 43.1	\$ 41.8	\$ 38.3	\$ 33.2	\$ 24.5
2012	\$ 50.1	\$ 47.6	\$ 40.9	\$ 30.9	\$ 12.9
2013	\$ 55.3	\$ 51.8	\$ 42.1	\$ 27.2	\$ (0.8)
2014	\$ 58.9	\$ 54.5	\$ 42.0	\$ 22.2	\$ (16.4)
2015	\$ 61.3	\$ 56.0	\$ 41.0	\$ 16.5	\$ (33.5)
2016	\$ 62.6	\$ 56.6	\$ 39.2	\$ 10.1	\$ (52.0)
2017	\$ 62.1	\$ 55.5	\$ 35.9	\$ 2.3	\$ (72.8)
2018	\$ 60.3	\$ 53.1	\$ 31.6	\$ (6.6)	\$ (95.5)
2019	\$ 57.4	\$ 49.7	\$ 26.4	\$ (16.2)	\$ (119.9)
2020	\$ 53.5	\$ 45.4	\$ 20.4	\$ (26.5)	\$ (146.0)

**Q. What other significant uncertainties can affect the deferral value of Sunrise?**

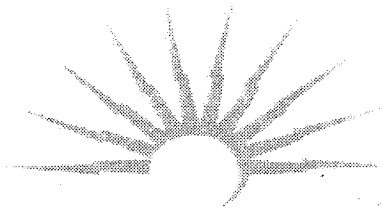
**A.** As shown in Figure 3 above, the RPS cost of renewable resources is the major reason for the positive deferral value that accrues under relatively low rates of transmission cost inflation.

The CAISO recognizes that the cost of delivered renewable resources is uncertain, as is the assumption regarding the amount of renewable resources that California could import from regions outside of California. As an alternate scenario, the CAISO has modeled solar thermal at \$100/MWh, wind at \$85/MWh, and has assumed that California could import only 25% of the renewable energy available from long distance out-of-state sources (as compared to the 50% assumption in the CAISO's April 20, 2007 analysis).

This alternative RPS procurement Scenario is consistent with the following assumptions:

**ATTACHMENT O**

**EXCERPT FROM SDG&E SUPPLEMENTAL TESTIMONY  
WITNESS LINDA BROWN  
DATED JANUARY 26, 2007  
PAGES 55-56**



SUNRISE POWERLINK

## CHAPTER VII

### SUPPLEMENTAL TESTIMONY



Application No.: A.06-08-010

Exhibit No.: \_\_\_\_\_

Date: January 26, 2007

Witnesses: Linda P. Brown (Reliability)

Jan Strack (Economics)

commission-ordered obligation to serve.” SDG&E is not offering competitive services on Sunrise (the CAISO will operate the line and determine access), and SDG&E is building the line to meet its obligation to reliably deliver power to consumers within the San Diego area. Given these premises, Sunrise does not fall within the section’s threshold requirement, but, indeed, it is specifically exempt.

SDG&E will seek a finding to this effect from the Commission in its CPCN decision on the Sunrise Powerlink application.

**M. SDG&E’s Contingency Plan if the Project is Delayed (Scoping Memo at 16)**

In the unfortunate event that the proposed project cannot be in place by the summer of 2010, at least 247 MW of in-basin generation or increased import capability would be needed to satisfy the identified reliability deficiency. This deficiency grows over time (reaching 835 MW by year 2020). In response to this growing deficiency, SDG&E must implement alternative schemes to meet the San Diego area reliability requirements.

Certain new in-area generation options may be feasible. It might be possible to install enough new gas turbines to meet the San Diego area local reliability requirement for a few years. SDG&E, on behalf of its bundled customers, has issued a Request For Offer to see if additional peaking capacity can be economically added to the service territory by the summer of 2008. Assuming no other local plants retire, this additional peaking capacity would meet part of the identified need beginning in year 2010. SDG&E has also identified in its resource plan filed in R.06-02-013, a resource need starting in 2010 for additional capacity to meet bundled customers needs. A portion of this capacity

may need to be in the form of new in-area generation if the Sunrise Powerlink is delayed. However, over the longer term it is impractical and inefficient to build enough gas turbines to satisfy the San Diego area reliability requirement, even without considering the obvious consequences for air quality. Even the most efficient gas turbines emit significant amounts of particulate matter (PM), sulfur dioxide (SO<sub>2</sub>), nitrogen oxides (NO<sub>x</sub>), carbon monoxide (CO) and volatile organic compounds (VOC).<sup>40</sup> Case 200, SDG&E's gas-turbine reference case, requires 18 gas turbines each sized 46.6 MW to meet local reliability requirements in year 2020.

In such circumstances, it may be useful to explore the terms and conditions under which any in-area generating units that were recently retired, or that are planned to be retired, could possibly be returned to service for the limited purpose of addressing the San Diego area local reliability requirements until the Sunrise Powerlink can be placed in service. Given the advanced age of much of the generating capacity in the San Diego area, land use and ownership issues, and the environmental restrictions associated with continuing their operation, it is not obvious that such explorations would prove fruitful. In any event, such contingencies address only the reliability issue, and do not help meet the RPS or economic objectives of the project.

### **1. Combined Cycle Generation Is Not The Resource Of Choice To Meet Peaking Load Requirements**

Identifying the generation resource best suited to meet peak requirements is influenced by the following characteristics:

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<sup>40</sup> "Generic Environmental Assessment for the Purchase of Additional Combustion Turbine Capacity", Tennessee Valley Authority (TVA), September 2006, Final Environmental Assessment, Project Number 2006-122.p6.

**ATTACHMENT P**

**CROSS EXAMINATION OF SDG&E WITNESS JAMES AVERY**

**JULY 10, 2007**

**RECORD TRANSCRIPT PAGES 330-331**

1 front of me earlier this morning by the Center for  
2 Biological Diversity, and it was referred to as Appendix  
3 A, I believe.

4 In that appendix is a new schedule of what  
5 would be constructed, when, so that we can still meet  
6 that date.

7 Q If you were unable to meet the 2010 -- the  
8 June 2010 date, let's say, for instance, that the date  
9 would slip by a year, what actions would SDG&E have to  
10 take in the meantime?

11 A If it were to slip by a year, we would  
12 probably work with the ISO to try to extend the life of  
13 the South Bay Power Plant by a year.

14 I don't know specifically whether it would be  
15 all units.

16 We may make an emergency Application at the  
17 CPUC to install gas turbines.

18 I think it depends on the circumstances under  
19 where we start going or how we start going.

20 It would probably entail an emergency  
21 Application to the Commission to do something else.

22 Q And would your answer change if hypothetically  
23 we're talking about 2012 instead of 2011?

24 A I think the longer it slips, our plan of  
25 service would have to change. I -- we'd have to do  
26 something different if it were two years versus three  
27 years versus four years.

28 I think Jan Strack's testimony has put forth

1 the costs associated with doing that as well.

2 In other words, if we slipped one year and we  
3 extended the South Bay contract a year, that would cost  
4 us some dollars for that delay; if we slip two years,  
5 what it would cost us for that delay, and three years,  
6 and so on.

7 Q (Nodding head)

8 In your direct testimony you talk about the  
9 estimated cost of building the Sunrise project, and the  
10 number in your testimony is \$1.265 billion?

11 A That -- that is correct.

12 Q Is that the price for the entire project from  
13 the Imperial Valley?

14 A That is correct. That is the entire project  
15 assuming no participation from IID.

16 If IID were to participate, our share would go  
17 down considerably, and IID would pick up its share.

18 And then, under the -- the arrangements, as I  
19 understand them today, Citizens Energy would come in and  
20 finance that and become a participating transmission  
21 owner for those facilities that would be dedicated to  
22 the ISO, and they would have a revenue requirement with  
23 the ISO to recover that.

24 Q When was this -- when was this particular cost  
25 estimate developed?

26 A I believe it was done right about the time of  
27 our filing in August, but Ali Yari is the one who  
28 prepared the estimate, and he can give you the specific